

Message Text

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ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 NSCE-00 DODE-00 CIAE-00
INRE-00 ACDE-00 DOEE-00 /026 W
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FM USMISSION GENEVA
TO SECSTATE WASHDC IMMEDIATE 6898
INFO AMEMBASSY LONDON PRIORITY
AMEMBASSY MOSCOW PRIORITY

S E C R E T SECTION 01 OF 02 GENEVA 03580

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PASS TO DOE

E.O.11652:XGDS-3
TAGS: PARM USUK UR
SUBJECT: CTB NEGOTIATIONS: TIME PERIODS AND NUMBER OF
DESIGNATED PERSONNEL RELATED TO OSIS

CTB MESSAGE NO.162

1. SOVIETS HAVE PRESSED US TO FILL IN BLANKS DEALING
WITH TIME PERIODS AND NUMBERS OF PERSONNEL IN ILLUSTRATIVE
LANGUAGE REGARDING OSI PROCEDURES WHICH WE HAVE PUT FORTH
(CTB MESSAGE NO.138). THEY CAN BE EXPECTED TO CONTINUE
TO PRESS US TO PROVIDE NUMBERS AND WE MAY BE ABLE TO GET
THE SOVIET DEL TO DEAL SERIOUSLY WITH KEY ISSUES ONLY
WHEN WE HAVE DONE SO. THIS MESSAGE SETS FORTH DELEGATION
SUGGESTIONS FOR THESE VALUES AND RATIONALE WHICH LED TO
THESE.

2. TIME PERIOD BETWEEN REQUEST FOR OSI AND WHEN REQUEST-
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ED PARTY MUST ACCEPT OR REJECT (PARA 4 OF OSI LANGUAGE).
THIS TIME PERIOD MUST ALLOW ADEQUATE TIME FOR INTRA-
GOVERNMENTAL CONSIDERATION OF REQUEST WHICH WOULD INVOLVE
A NUMBER OF DIVERSE CONSIDERATIONS. ADDITIONALLY, THE
REQUESTED PARTY MAY WANT TO OBTAIN ADDITIONAL DATA FROM
THE FIELD BEARING ON MATTER. FINALLY, THERE SHOULD BE
TIME FOR POSSIBLE CONSULTATIONS BETWEEN THE REQUESTED

AND REQUESTING PARTIES. THIRTY DAYS WOULD SEEM TO US ABOUT THE SHORTEST REASONABLE TIME. A SIGNIFICANTLY SHORTER TIME WOULD PROBABLY BE DIFFICULT TO NEGOTIATE WITH THE SOVIETS AND BE HARD TO JUSTIFY GIVEN THE FACTORS DESCRIBED ABOVE.

3. TIME PERIOD BETWEEN TIME OSI AGREED UPON AND WHEN DESIGNATED PERSONNEL ARRIVE AT PORT-OF-ENTRY (PARA 7 OF OSI LANGUAGE). THIS TIME MUST BE ADEQUATE FOR BOTH SIDES TO PREPARE FOR OSI. TIME PRESSURE WILL BE GREATER FOR PARTY GRANTING OSI WHO MUST PREPARE FIELD SUPPORT FOR DESIGNATED PERSONNEL AND ITS OWN PERSONNEL. SIZE OF COUNTRY AND PRIMITIVE AND HARSH CONDITIONS UNDOUBTEDLY MAKE PROBLEM GREATER FOR SOVIETS THEN US. DELEGATION BELIEVES THAT 30 DAYS IS REASONABLE PROPOSAL, BUT SOVIET SIDE MIGHT WANT LONGER PERIOD.

4. TIME PERIOD BETWEEN ARRIVAL OF DESIGNATED PERSONNEL AT PORT-OF-ENTRY AND ARRIVAL AT SITE OF OSI (PARA 8 OF OSI LANGUAGE). THIS TIME MUST ALLOW FOR INSPECTION OF DESIGNATED PERSONNEL'S EQUIPMENT BY HOST PARTY (PARA 13 OF OSI LANGUAGE) AND TRANSPORTATION. FROM POINT OF VIEW OF OSI IN US IT APPEARS TO US THAT 5 DAYS WOULD BE ADEQUATE. GREATER DISTANCES AND MORE LIMITED TRANSPORTATION FACILITIES WOULD REQUIRE GREATER TIME IN SOVIET UNION. DELEGATION BELIEVES THAT 7 DAYS WOULD BE REASONABLE PROPOSAL
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BUT SOVIETS MIGHT WELL WANT LONGER TIME. ADDITIONALLY THIS TIME MAY HAVE TO BE EXTENDED DEPENDING ON THE INSPECTION PROCEDURES FINALLY AGREED TO.

5. THE TIME PERIODS SUGGESTED ABOVE, TOGETHER WITH THE TIME INVOLVED IN DECIDING TO ASK FOR CLARIFICATION AND THE TIME LIKELY TO BE INVOLVED IN INITIAL CONSULTATION (PARA 1 OF OSI LANGUAGE) WOULD MEAN THAT EARLIEST TIME AFTER EVENT THAT OSI COULD OCCUR WOULD BE ABOUT 3 MONTHS. THERE IS A MOTIVATION TO KEEP THIS TIME AS SHORT AS POSSIBLE CONSISTENT WITH THE PRACTICAL CONSIDERATIONS NOTED IN THE PRECEDING PARAS. WEATHER OR ACTIONS OF THE HOST PARTY COULD, OVER TIME, REMOVE, OR MAKE MORE DIFFICULT TO SPOT, ALL TYPES OF EVIDENCE.

6. THE TIME AT WHICH THE HOST PARTY IS TO PROVIDE A DESCRIPTION OF EQUIPMENT IF DESIGNATED PERSONNEL CHOOSE (AT THE TIME THE OSI REQUEST IS ACCEPTED) TO USE EQUIPMENT OF HOST PARTY (PARA 12 OF OSI LANGUAGE). THIS TIME HAS LITTLE BEARING FOR US SINCE IT SEEMS UNLIKELY US WOULD CHOOSE TO USE SOVIET EQUIPMENT. FIFTEEN DAYS IS SUGGESTED, BUT WE COULD BE PREPARED TO MOVE A FEW DAYS IN EITHER

DIRECTION DEPENDING ON HOW THE SOVIETS SEE THE ISSUE.

7. TIME PERIOD FOR DESIGNATED PERSONNEL TO HAVE ACCESS TO INSPECTION AREA (PARA 9 OF OSI LANGUAGE) AND NUMBER OF DESIGNATED PERSONNEL (PARA 6 OF OSI LANGUAGE). THESE TWO VALUES ARE CLEARLY INTERRELATED AS IS ALSO THE ASSUMED

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AREA THAT WOULD BE INSPECTED ON THE BASIS OF THE FIRST TIER PROCEDURES. THESE TWO NUMERICAL VALUES ARE UNDOUBTEDLY THE MOST POLITICALLY SENSITIVE. THE SOVIETS CAN BE EXPECTED TO TRY TO REDUCE THESE VALUES AS LOW AS POSSIBLE WHATEVER THE OBJECTIVE NEEDS AND WHATEVER NUMERICAL VALUES THE US PROPOSES INITIALLY. THE TECHNICAL MEMBERS OF THE DELEGATION INVOLVED IN OSI ISSUES BELIEVE THAT A REASONABLE RATIONALE FOR AN OPENING POSITION CAN BE PRESENTED FOR THE NUMERICAL VALUES IN THE DRAFT DOE PAPER; I.E., 30 DAYS AND ABOUT 30 DESIGNATED PERSONNEL, RECOGNIZING THAT THE ASSUMED AREA COULD BE NOT MERELY TEN BUT SEVERAL TENS OF SQUARE KILOMETERS. ON THE OTHER HAND THE DELEGATION RECOGNIZES THAT AN OSI TEAM COULD BE PUT TOGETHER AT A SOMEWHAT LOWER FIGURE AND STILL MAINTAIN A MEASURE OF EFFECTIVENESS THROUGH DOUBLING UP OF SOME LEADERSHIP AND SOME ADDITIONAL OPERATIONAL FUNCTIONS, REQUIRING HOST PARTY TO PROVIDE SOME INTERPRETERS, ETC. AS NOTED ABOVE ANY NUMBER WE PROPOSE WILL BE UNDER PRESSURE TO BE CUT BACK DURING THE NEGOTIATING PROCESS SO WE WOULD NOT WISH TO OPEN TOO LOW, BUT SOME MEMBERS OF THE DELEGATION BELIEVE A FIGURE IN THE HIGH TWENTIES

WOULD BE MORE CREDIBLE AS AN OPENING PRESENTATION THAN ONE

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IN THE THIRTIES.

8. WE BELIEVE IT IS IN OUR INTEREST TO GET THESE NUMBERS
TO SOVIETS AS SOON AS POSSIBLE IN ORDER TO SUPPORT OUR
DISCUSSION OF OSI RIGHTS AND FUNCTIONS. ACCORDINGLY,
UNLESS OTHERWISE INSTRUCTED, DELEGATION PLANS TO BEGIN
SUCH DISCUSSIONS WEEK OF MARCH 13, DRAWING ON ABOVE PARAS.
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